

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
PA-01 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00 INRE-00
TRSE-00 OMB-01 ACDA-12 /117 W
-----005068 140601Z /20

O 140518Z APR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 0697
USDEL SECRETARY IMMEDIATE
AMEMBASSY CARACAS IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY KUWAIT IMMEDIATE
AMEMBASSY LA PAZ IMMEDIATE
AMEMBASSY NEW DELHI IMMEDIATE
INFO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY MOSCOW IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
USLO PEKING IMMEDIATE
AMEMBASSY PORT LOUIS IMMEDIATE
AMEMBASSY PRAGUE IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01431

FOR EMBASSY CAPE TOWN

DAR ES SALAAM PLEASE PASS TO AMBASSADOR YOUNG
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E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: CONTACT GROUP DISCUSSION FOLLOWING
APRIL 13 INFORMAL CONSULTATIONS OF SECURITY COUNCIL

REF:USUN 01382

1. CONTACT GROUP MET BRIEFLY FOLLOWING APRIL 13 INFORMAL SECURITY COUNCIL CONSULTATIONS ON NAMIBIA (SEPTEL). GROUP READILY AGREED THAT MOST HELPFUL COURSE OF ACTION, IN EFFORT TO PERSUADE AFRICANS TO AGREE TO DISCUSS NAMIBIA IN THE SECURITY COUNCIL EARLY NEXT WEEK, WOULD BE FOR SECRETARY VANCE AND UK FOREIGN SECRETARY OWEN, WHILE IN DAR, TO IMPRESS UPON NIGERIAN FOREIGN MINISTER GARBA AND OTHER FRONTLINE MINISTERS THE IMPORTANCE OF BEGINNING SECURITY COUNCIL CONSIDERATION OF THIS MATTER AS QUICKLY AS POSSIBLE. GROUP APPRECIATES THE LIMITS ON BOTH THE SECRETARY'S AND OWEN'S SCHEDULES BUT BELIEVES THAT SUCH AN APPROACH IS NEEDED. IF THE APPROACH IS MADE, IT MIGHT BE NOTED TO GARBA AND OTHERS THAT FIVE HAVE PRESENTED TO THE COUNCIL FOR THEIR INFORMATION A WORKING PAPER CONTAINING AN INFORMAL DRAFT RESOLUTION (REF A). IF FORMAL SECURITY COUNCIL DELIBERATIONS WERE HELD NEXT WEEK, THE COURSE OF THOSE DELIBERATIONS WOULD DETERMINE WHETHER OR NOT THE RESOLUTION WOULD BE PUT TO A VOTE. IT MIGHT BE ADDED THAT AT THIS POINT THE FIVE'S IMMEDIATE CONCERN IS THAT SECURITY COUNCIL CONSIDERATION OF NAMIBIA BEGIN SOON.

2. CONTACT GROUP ALSO AGREED THAT APPROACH
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SIMILAR TO THAT RECOMMENDED ABOVE SHOULD BE MADE TO THE GOVERNMENTS OF GABON AND MAURITIUS. IN INTEREST OF TIME AND SIMPLICITY, GROUP AGREED THAT FRENCH SHOULD APPROACH GABONESE IN LIBREVILLE AND BRITISH SHOULD MAKE APPROACH IN PORT LOUIS.

3. IN ADDITION, GROUP AGREED THAT WESTERN FIVE REPRESENTATIVES IN CARACAS, KUWAIT, LA PAZ, AND NEW DELHI SHOULD ARRANGE TO MAKE APPROACHES THERE AS SOON AS POSSIBLE ON BASIS OF TALKING POINTS CONTAINED PARA 5 BELOW. SUPPORT FROM THESE CAPITALS FOR A FORMAL SECURITY COUNCIL MEETING EARLY NEXT WEEK WOULD HAVE AN INFLUENTIAL EFFECT ON THE AFRICAN GROUP. IN CASE THOSE FOUR GOVERNMENTS HAVE NOT RECEIVED ANY REPORTS ON INFORMAL CONSULTATIONS OF COUNCIL BY THE TIME APPROACHES ARE MADE, EMBASSIES MAY WISH TO BRIEF THEM ON BASIS OF REPORTING CABLE (SEPTEL). IN ADDITION, TEXT OF WORKING DRAFT RESOLUTION IS BEING REPEATED (SEPTEL) FOR EMBASSY'S INFORMATION. WE SUGGEST THAT YOU NOT GET INTO A DISCUSSION OF THE RESOLUTION SINCE AT THIS POINT WE WISH TO EMPHASIZE PROCEDURAL QUESTION

OF A SECURITY COUNCIL MEETING.

4. IN INTEREST OF TIME CONTACT GROUP AGREED THAT
APPROACHES NEED NOT AWAIT APPROVAL OF CAPITALS.
IN LIGHT OF UNHELPFUL POSITIONS TAKEN BY CZECHOSLOVAKIANS,
SOVIETS, AND CHINESE IN CONSULTATIONS, GROUP BELIEVES
APPROACHES THERE WOULD BE TO NO AVAIL.

5. FOR ITS OWN PART, CONTACT GROUP WILL BE INCREASING
ITS ALREADY SUBSTANTIAL LOBBYING EFFORTS WITH
UN MEMBERSHIP, FOCUSING ESPECIALLY ON SECURITY COUNCIL
MEMBERS AND INFLUENTIAL REGIONAL GROUP MEMBERS.

6. FOLLOWING ARE TALKING POINTS FOR USE IN
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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01431

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APPROACHES IN CARACAS, KUWAIT, LA PAZ AND NEW DELHI:
AS YOU PROBABLY KNOW, INFORMAL CONSULTATIONS OF THE SECURITY COUNCIL TO DISCUSS NAMIBIA WERE HELD YESTERDAY AT THE REQUEST OF OUR FIVE GOVERNMENTS. WE TOLD OUR COLLEAGUES THAT WE THOUGHT IT ESSENTIAL TO DEMONSTRATE THE IMPORTANCE WE ATTACHED TO ACHIEVING AN EARLY SETTLEMENT. WE ARE CONSCIOUS OF THE RISKS IN DELAYING ACTION IN THE SECURITY COUNCIL. DELAY COULD WELL MAKE AN INTERNATIONALLY ACCEPTABLE SOLUTION MORE DIFFICULT TO ACHIEVE, AND COULD STRENGTHEN THE HAND OF THOSE WHO STILL FAVOUR AN INTERNAL SETTLEMENT.

WE HAVE NOT YET RECEIVED THE FORMAL REACTIONS OF THE PARTIES CONCERNED. WE ARE EXPECTING THE REACTIONS OF THE SOUTH AFRICAN GOVERNMENT AND SWAPO SHORTLY. MEANWHILE WE HAVE RECEIVED REPORTS THAT SOME IMPORTANT ELEMENTS OF OPINION INSIDE NAMIBIA, IN PARTICULAR THE CHURCHES, SUPPORT OUR PROPOSAL. IN ADDITION, WE ARE GRATIFIED BY THE MEASURE OF ENCOURAGEMENT WE HAVE RECEIVED FROM A NUMBER OF AFRICAN STATES.

WE TOLD OUR COLLEAGUES THAT WE BELIEVED THAT EARLY ACTION BY THE SECURITY COUNCIL WAS VITAL IN AN INTERNATIONALLY ACCEPTABLE SETTLEMENT WAS TO BE ACHIEVED. INDEED, A CLEAR EXPRESSION OF SUPPORT BY THE SECURITY COUNCIL FOR SUCH A SETTLEMENT MIGHT IN ITSELF HELPFULLY INFLUENCE THE ATTITUDES OF THE PARTIES. WE PROPOSED TO OUR COLLEAGUES THAT THE COUNCIL SHOULD HOLD A MEETING SHORTLY TO BEGIN CONSIDERATION OF THE NAMIBIAN QUESTION. AT SUCH A MEETING, WE WOULD TAKE THE OPPORTUNITY TO EXPLAIN THE BACKGROUND TO OUR PROPOSAL, AND TO UNDERLINE ITS MAIN PROVISIONS. WE TOLD OUR COLLEAGUES THAT WE REALISED THAT ON

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A MATTER OF SUCH IMPORTANCE THEY WOULD WISH TO CONSULT THEIR GOVERNMENTS. WE HOPE THEREFORE THAT YOU WILL FEEL ABLE TO INSTRUCT YOUR MISSION IN NEW YORK TO AGREE THAT THE SECURITY COUNCIL SHOULD MEET IN FORMAL SESSION EARLY NEXT WEEK TO DISCUSS NAMIBIA. IN OUR VIEW, UNDUE DELAY IN TAKING ACTION IN THE SECURITY COUNCIL COULD JEOPARDISE THE PROSPECTS FOR AN INTERNATIONALLY ACCEPTABLE SETTLEMENT.

WE SHOULD LIKE TO MAKE TWO OTHER POINTS. WE ASSURED OUR COLLEAGUES THAT WE WERE IN NO WAY TRYING TO LIMIT THE DELIBERATIONS OF THE SPECIAL SESSION OF THE GENERAL ASSEMBLY WHICH BEGINS ON 24 APRIL. ON THE CONTRARY, WE BELIEVE THAT THE SECURITY COUNCIL AND THE GENERAL ASSEMBLY HAVE BOTH THEIR ROLE TO PLAY.

WE ALSO CIRCULATED INFORMALLY TO OUR COLLEAGUES YESTERDAY, FOR THEIR INFORMATION, A WORKING DRAFT OF A POSSIBLE SECURITY COUNCIL RESOLUTION. WE HAVE BEEN ASKED TO GIVE YOU A COPY AS WELL. AS YOU WILL SEE, THE DRAFT, AFTER TAKING NOTE OF THE LETTER OF 10 APRIL FROM OUR FIVE PERMANENT REPRESENTATIVES (WHICH ENCLOSED OUR PROPOSAL FOR A SETTLEMENT OF THE NAMIBIAN SITUATION) WOULD REQUEST THE SECRETARY-GENERAL TO REPORT TO THE SECURITY COUNCIL AT THE EARLIEST POSSIBLE DATE ON THE WAYS AND MEANS OF IMPLEMENTING THE PROPOSAL, AND TO APPOINT A SPECIAL REPRESENTATIVE FOR NAMIBIA. WE BELIEVE THAT SUCH A RESOLUTION WOULD CONSTITUTE AN IMPORTANT STEP TOWARDS ACHIEVING AN INTERNATIONALLY ACCEPTABLE SETTLEMENT. WE ENVISAGE THAT, IN THE USUAL MANNER, THE SECRETARY-GENERAL WOULD PREPARE A REPORT ON ITS IMPLEMENTATION WHICH THE SECURITY COUNCIL WOULD THEN CONSIDER, AND WE HOPE, ADOPT AT A SECOND SUBSEQUENT STAGE. AT THIS STAGE, HOWEVER, OUR IMMEDIATE CONCERN IS THAT THE DELIBERATIONS OF THE COUNCIL SHOULD BEGIN SOON.

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